

1 COMMENTARY BY DR. KENNETH T. FRANK REGARDING -- Draft Regional Assessment Report:
2 REGIONAL ASSESSMENT OF OFFSHORE WIND DEVELOPMENT IN NOVA SCOTIA (October 2024).

3

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5 Canada at the Bedford Institute of Oceanography as a Research Scientist involved in all facets of
6 fisheries research ranging from assessment and associated research of major groundfish stocks on
7 the Scotian Shelf to ecosystem level analysis of North Atlantic marine ecosystems. He has
8 published in the leading scientific journals including *Nature*, *Science*, *Proceeding of the National*
9 *Academy of Sciences (USA)*, *Trends in Ecology and Evolution*, *Ecology Letters*, *Ecology* and more
10 (https://scholar.google.ca/scholar?hl=en&as_sdt=0%2C5&q=frank%2C+kt&oq=). He is a Fellow of
11 the Royal Society of Canada (FRSC) and recently received the prestigious International Council for
12 the Exploration of the Sea Prix d' Excellence award which recognizes the highest level of
13 achievement in marine science and the Timothy R. Parsons Medal honouring distinguished
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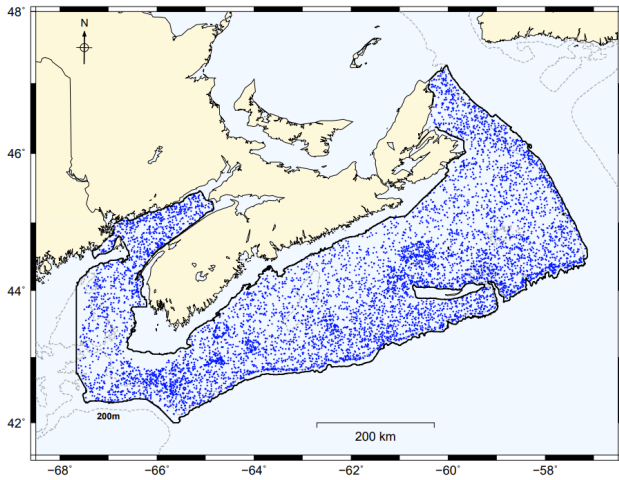
16 COMMENTARY

17 The Draft Regional Assessment Report is a static biological/ecological depiction of a dynamic
18 system of offshore banks on the Scotian Shelf aside from documented changes that occurred
19 during the early 1990s, and we know those changes have not persisted to present. Overall, the
20 document with respect to the biology/ecology of the species inhabiting the banks is superficial and
21 misleading. I am a proponent of alternative energy sources to reduce the human caused production
22 of CO2 gases in the atmosphere but the citing of such developments, such as the recommendation
23 to construct Offshore Wind Farms on the outer banks of the Scotian Shelf, needs to be conducted
24 with the best available information to protect and conserve the regional marine environment.
25 However, there are alarming shortcomings of the Draft OSW Report and the threat such a
26 development poses to the hotspots of biological production on the Scotian Shelf needs to be
27 elucidated as shown below in my remarks concerning excerpts from the Draft Report.

28 Pg. 87. "Due to the large size and ecological complexity of the Scotian Shelf, there are many
29 uncertainties and research gaps that make predictions of the environmental effects of OSW in this
30 area difficult. Nonetheless, with increasing access to a great variety of remote sensing techniques,
31 underwater drones, and tagging programs, knowledge of the changes in the physical and chemical
32 environment, of the presence, movements and interactions of organisms, and of the productivity of
33 the ecosystem is increasing. The remaining uncertainties can and should be resolved using these
34 techniques in a coordinated program of research as OSW farms receive regulatory approvals and
35 are assembled (see section 10)."

36 These statements are indicative of the oversight of data and data products available from long-
37 standing monitoring and research programs – particularly DFO's ecosystem surveys. One such
38 survey has been conducted each year since 1970 and covers the entire Scotian Shelf. This survey is
39 conducted in summer (mainly the month of July) but historically there were other surveys at
40 different seasons (spring, winter and fall) for different time periods (e.g. see Smith et al. 2015).
41 Bottom trawl surveys target groundfish but also provide data for use in the evaluation of pelagic fish

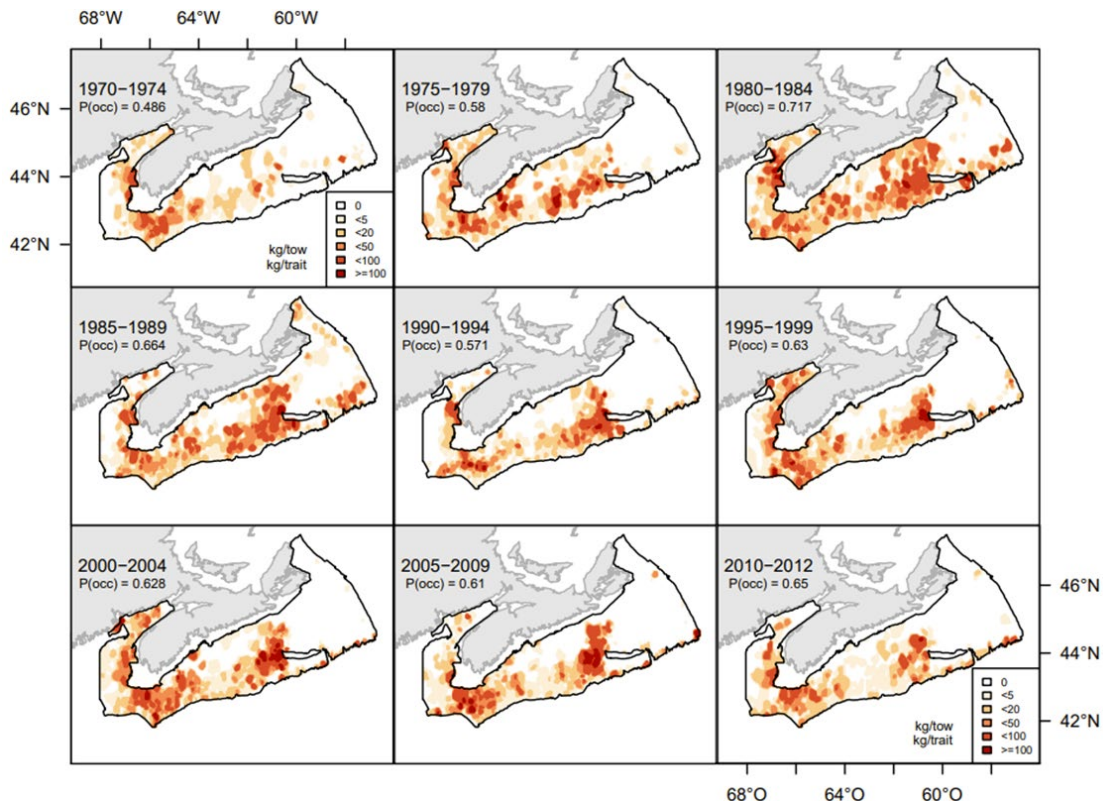
42 and invertebrate resources. The figure below shows the location of individual fishing tows or sets
43 from DFO's summer survey for the 1970-2012 period (blue dots: 7559 sets; from Ricard and
44 Shackell 2013).



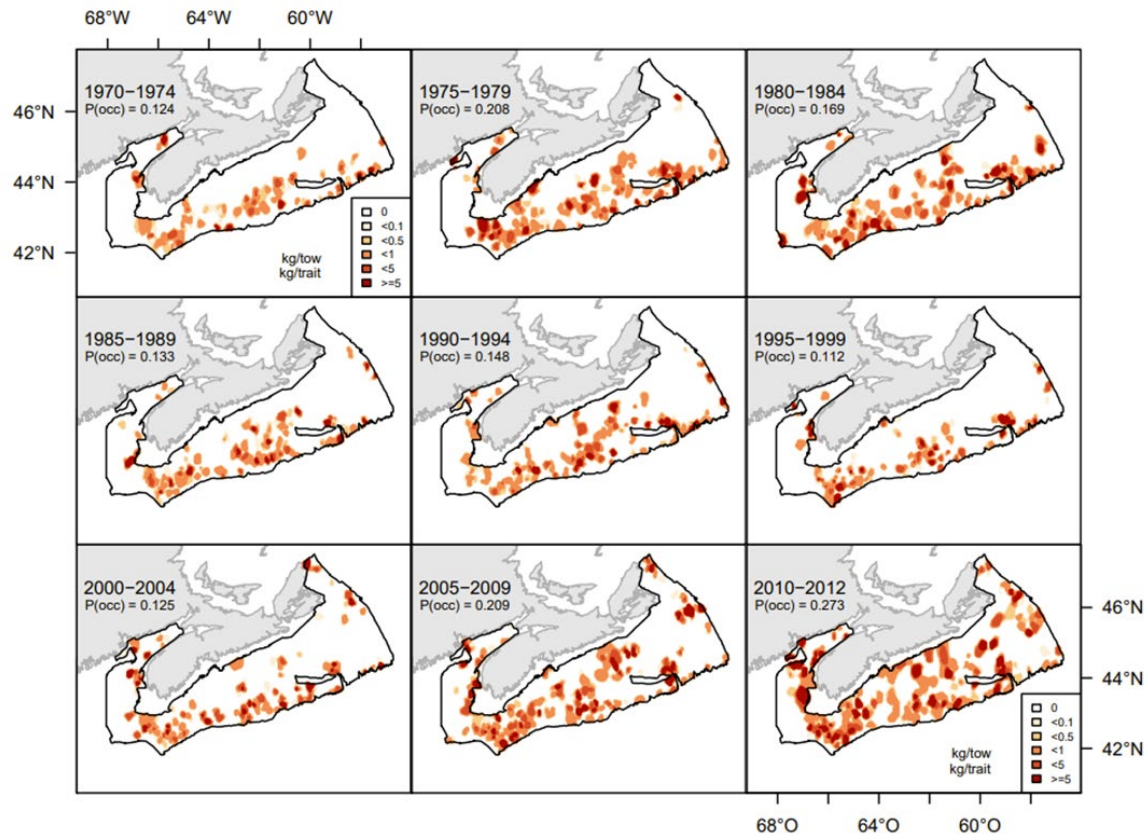
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46 Here is some example output from the Ricard and Shackell (2013) report showing the distribution
47 and abundance of two commercial groundfish species (haddock and halibut) at different time
48 intervals. Of course, all this type of information could be updated to illustrate present day
49 conditions for these and dozens of other species.

50 Haddock



51

52 Atlantic halibut

53

54 The scientific surveys are important for resource status assessment, recovery potential
 55 assessment, monitoring of species of conservation concern, and ecosystem status reporting.
 56 Summaries of these data (graphical and tabular) are contained in a variety of readily available
 57 technical documents (<https://www.dfo-mpo.gc.ca/csas-sccs/index-eng.htm>) as well as many
 58 publications authored by government and academic researchers and their students in scientific
 59 journals. The peer-reviewed technical documents have been published at the above website each
 60 year since 2016 and the latest entitled “Maritimes Research Vessel Survey Trends on the Scotian
 61 Shelf and Bay of Fundy for 2023” provides information on trends in abundance and distribution for
 62 most groundfish species on the Scotian Shelf (DFO. 2024).

63 The summer survey was originally designed for monitoring the distribution and abundance of
 64 groundfish, but beginning in 1999 selected invertebrates began to be systematically recorded and
 65 have provided very useful data on several important benthic invertebrate species. These data are
 66 contained in a technical report by Tremblay et al. (2007) which summarizes the distribution and
 67 abundance data for a variety of important invertebrates. Below are some examples figures from the
 68 Tremblay et al. (2007) report. This type of comprehensive technical summary has not been updated
 69 since 2006 but the data exist to do so up to present (but see Stortini et al. 2020).

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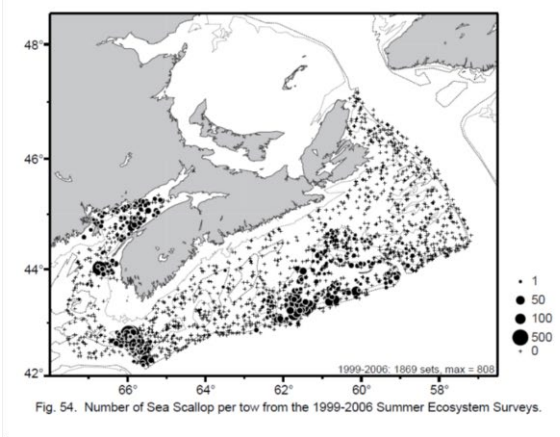


Fig. 54. Number of Sea Scallop per tow from the 1999-2006 Summer Ecosystem Surveys.

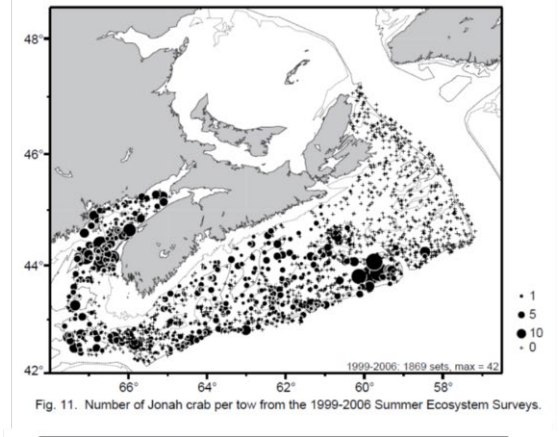


Fig. 11. Number of Jonah crab per tow from the 1999-2006 Summer Ecosystem Surveys.

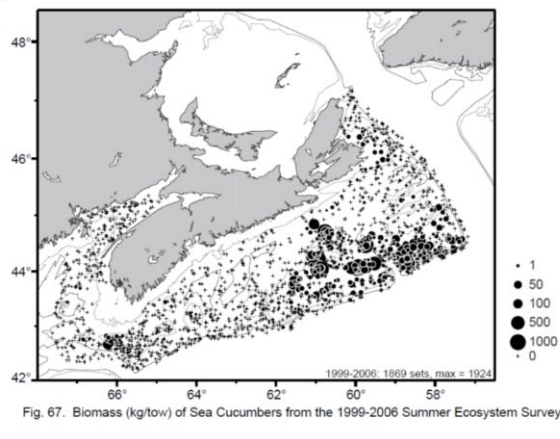


Fig. 67. Biomass (kg/tow) of Sea Cucumbers from the 1999-2006 Summer Ecosystem Surveys.

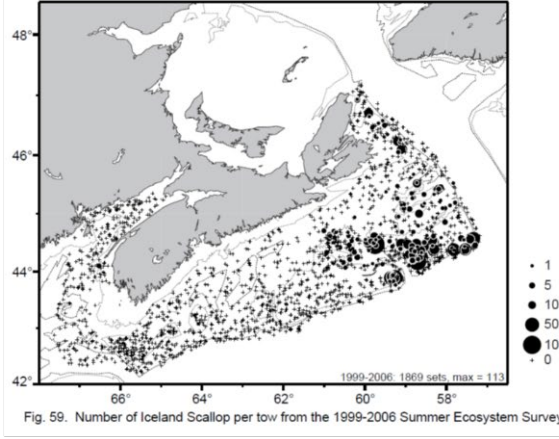
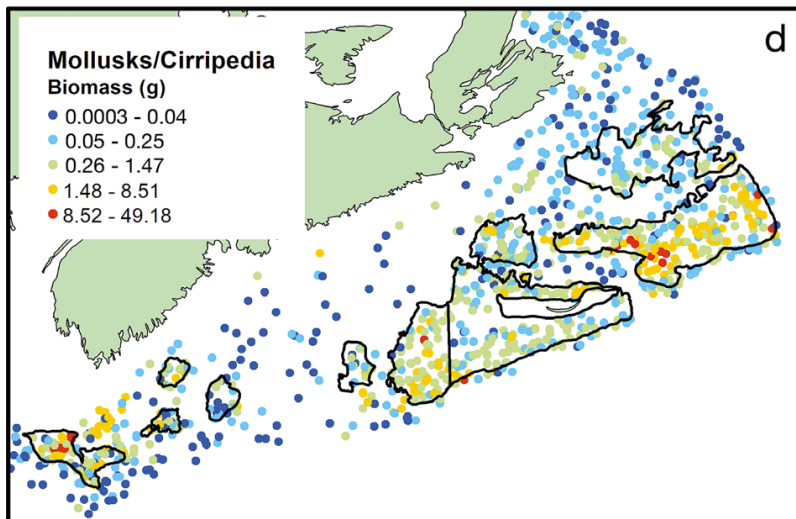


Fig. 59. Number of Iceland Scallop per tow from the 1999-2006 Summer Ecosystem Surveys.

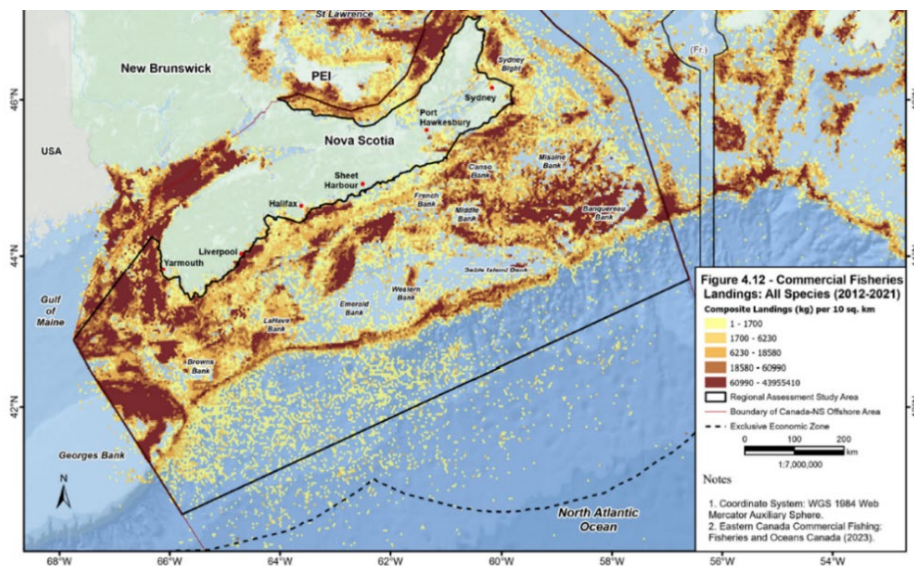
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72 Stortini et al. (2020) looked at the distribution of 3 broad taxonomic groupings of invertebrates from
 73 the summer survey during the interval 2005-2020 from 10 major banks on the Scotian Shelf
 74 (outlined in black). The figure from their paper is shown below and the Mollusk/Cirripedia groups
 75 includes sea scallops which dominate the biomass on Emerald (72%) and Western (57%) banks.
 76 Browns had the greatest contribution of sea scallops to the total biomass (76%). Since the raw data
 77 from the summer survey is publicly available, maps such as this one below could be produced for
 78 any benthic and many common small, semi-pelagic species.

79



80 All Figures (e.g. 6.13, 6.15) in the Draft OSW Report showing the location of the PDAs for each bank
 81 should be re-plotted with the DFO survey data instead of the commercial landings. This would
 82 provide a true picture of the distribution and abundance of the various groundfish and invertebrate
 83 species at virtually any time interval from 1970 to present. Commercial landings are an insufficient
 84 proxy for species abundance and/or distribution because management actions dictate where and
 85 how much of a species can be captured. The fishing industry obviously will focus on species of
 86 greater economic value as well. Surveys, either industry or science based, are the only meaningful
 87 way to assess the abundance and distribution of a species. There is no reason why DFO surveys
 88 were not incorporated into the Draft OSW Report and as mentioned before the data is readily
 89 available to the public and contained in several technical documents easily available on the web.
 90 Such an oversight renders most of the species and ecological descriptions of the fish and
 91 invertebrate communities inhabiting the banks misleading. Compare the figure below (composite
 92 of landings for all species from 2012-2021) from the Draft OSW Report to those above from the DFO
 93 surveys. The figure below makes it appear as though Emerald, Western and Sable Island bank are
 94 ecological deserts when in fact they are among the most highly productive regions on the entire
 95 Scotian Shelf. If one were to develop a figure from the DFO surveys, grouping together all species
 96 over several years, the contrast would even be greater.



97

98 The central banks also have a significant role to play in terms of their contribution to biological
 99 production across the shelf as well as to inshore areas. The upstream banks are connected to the
 100 downstream banks given the general NE – SW circulation. This can result in a strong coupling such
 101 that particles (such as eggs and larvae) spawned on Emerald and Western bank contribute to the
 102 production in the downstream areas (Browns Bank and inshore). The figures below (second one in
 103 colour) show a result of an ocean model that was used to simulate the drift of haddock eggs and
 104 larvae (Frank and Brickman 2001). Another published study based on the DFO summer survey data
 105 by Fisher and Frank (2002) showed that peak correlations in abundance among 5 different fish
 106 species between Emerald and Western banks (source areas) occurred at positive lags on Browns
 107 Bank (receiving area). The species involved were haddock, winter flounder, herring, redfish, and
 108 longhorn sculpin. In other words, production of new recruits of these species occurring each year
 109 on Emerald and Western banks spills-over to supplement the local production of these species on

110 Browns Bank. While not evaluated the possibility exists this connection is also true from some of
 111 the invertebrate species.

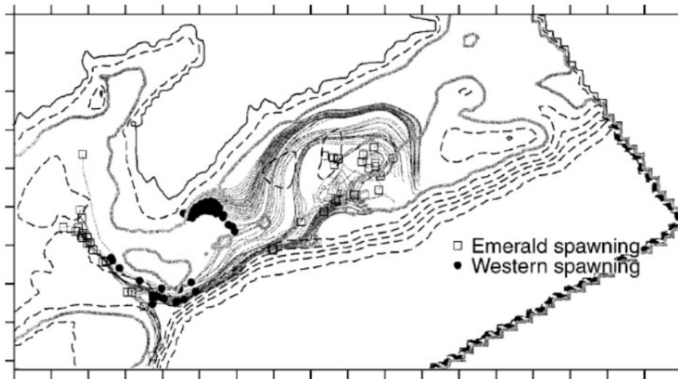
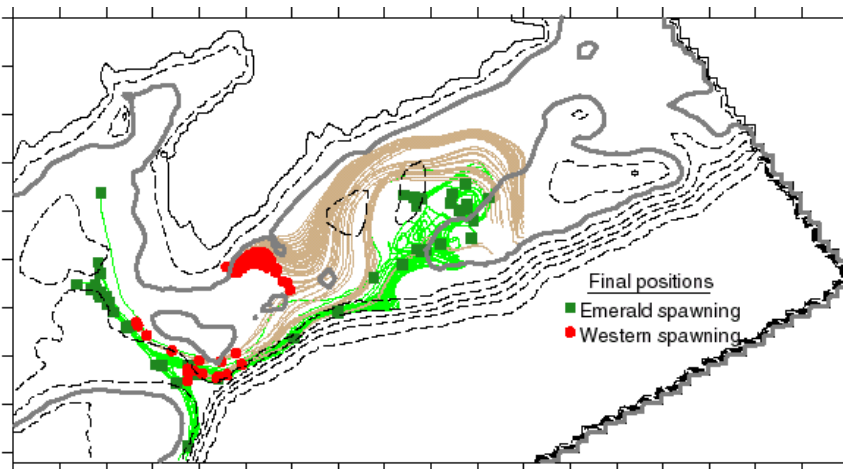


Fig. 8. Simulated trajectories of particles (haddock eggs and larvae) in 1983, based on ocean circulation modelling. Particles were released on Western and Emerald bank during springtime in the top 20 m of the water column. The final particle positions, after a 60 d period, are depicted as symbols. The displacement of particles was on the order of 200–300 km.

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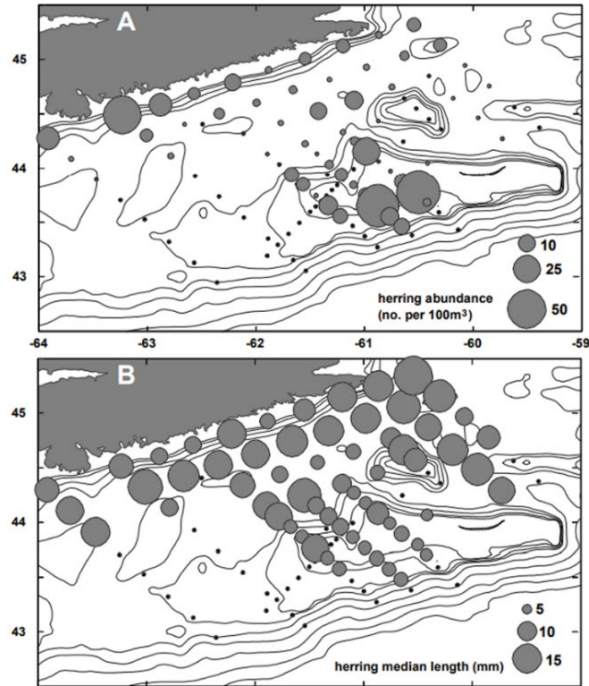
113 This is a colour figure of the one above and shows that some of the particles released from Emerald
 114 Bank remain in the vicinity of the bank as well as downstream and particles originating from
 115 Western Bank contribute to both inshore and offshore downstream areas.



116

117 In another study by Reiss et al. (2000) it was shown how herring larvae produced on the bank during
 118 November/December move across the shelf into the coastal current which are then transported
 119 downstream into SW Nova.

Figure 12. Expanding-symbol spatial distributions of: (a) larval Atlantic herring concentration (number per 100 m³); and (b) their median total length (mm) on the central Scotian Shelf during 18 Nov. to 01 Dec. 1997.



120

121 The top panel shows the concentration of herring larvae as expanding symbols, and the bottom
 122 panel shows the length (indicator of the age of the larvae) as expanding symbols – large symbol size
 123 = older larvae.

124 It should also be mentioned that there exists genetic structuring of bank-spawning species.
 125 Oceanographic features, such as the periodic gyre-like circulation associated with the offshore
 126 banks, appears to promote an isolating mechanism in cod such that neighboring stocks can be
 127 genetically distinct. Ruzzante et al. (1998) demonstrated genetic differences between cod on
 128 Browns Bank and the Bay of Fundy and between Banquereau and Western Bank.

129 Pg. 97 “observations of fishers who are finding that the centres of distribution of several important
 130 species, e.g., lobster, snow crab and halibut, appear to be shifting to the northeast, requiring
 131 fishers to travel further to harvest them.”

132 Currently, there is no scientific evidence to support this claim but could be assessed from the DFO
 133 survey data.

134 Pg. 103 contains Table 4.1 which is incomplete (many crab species missing) and some species that
 135 are of dubious importance on the banks (squid and octopus) are listed for some unknown reason.

Table 4.1. Summary Table of Important Invertebrates in the RA Study Area

Species Common Name
American lobster
Rock crab
Queen snow crab
Scallop, e.g., sea scallop, Iceland scallop
Shrimp, e.g., northern shrimp, sevenspine bay shrimp
Spiny crab
Toad crab
Lesser bobtail squid
Shortfin squid
Spoonarm octopus

Sources: Rondeau *et al.*, 2016, Coomber *et al.*, 2021, DFO Aquatic Species at Risk Critical Habitat and Distribution Geodatabase, Species at Risk documents, and COSEWIC reports and stock assessments.

136

137 Pg. 115. “Development of large wind farms on the Scotian Shelf may add some challenges to the
 138 movements and behaviour of marine mammals, turtles, birds and fish because of vibrations or
 139 electromagnetic fields (EMFs) and could influence primary productivity as a result of changes in
 140 turbulent mixing of the water column. Such effects are likely to be minor in comparison with those
 141 caused by climate change. Nonetheless, our existing knowledge is still inadequate to assess in full
 142 the implications and potential consequences of OSW development in the region. A concentrated,
 143 coordinated effort to improve that knowledge is required.”

144 A concentrated, coordinated effort already exists as previously explained and was overlooked by
 145 the authors of the Draft OSW Report. Besides the fish and invertebrate communities resident of the
 146 Scotian Shelf that are routinely surveyed, there exists the Atlantic Zonal Monitoring Program
 147 (AZMP). AZMP started in 1998 and operates in four Atlantic regions (including the Scotian Shelf) by
 148 DFO whose purpose is to collect and analyze biological (phyto- and zooplankton), chemical and
 149 physical oceanographic field data. The program runs every year, and the resultant data and
 150 interpretations are published each year in a “State of the Ocean Condition” report
 151 (<https://www.dfo-mpo.gc.ca/science/data-donnees/azmp-pmza/index-eng.html>). AZMP provides a
 152 characterization and understanding of the causes of oceanic variability at the seasonal, inter-
 153 annual and decadal scales, provides multidisciplinary data sets that can be used to establish
 154 relationships among the biological, chemical and physical variables and provides adequate data to
 155 support the sound development of ocean activities. Noteworthy is the absence of any mention of
 156 this program in the draft report.

157 pg. 126. “The goal of the EBSA process is to “facilitate provision of a greater-than-usual degree of
 158 risk aversion in management of activities in areas of especially high ecological and biological
 159 significance” (DFO, 2004). While most areas have some ecological function, the EBSA process
 160 seeks to identify areas that are considered “significant” and that if the area were to be disturbed the
 161 ecological consequences (in space, in time, or outward through the food web) would likely be
 162 greater than the effect of an equal disturbance of most other areas, although it is recognized that
 163 the nature of those consequences could differ greatly among specific cases (DFO, 2004).”

164 “To date, there are 18 EBSAs identified in the offshore component of the Scotian Shelf Bioregion
 165 (King et al., 2016) and 47 EBSAs identified for the Atlantic coast inshore (Hastings et al., 2014). Of
 166 the 47 inshore EBSAs identified, 38 are located either fully or partially within the RA Study Area. The
 167 offshore EBSAs have undergone further study and refinement since their initial identification, and
 168 their boundaries have been adjusted based on new data and analysis (King et al., 2016).”

169 King et al. (2016) on page 52 of their report concluded that the Emerald-Western-Sable Island bank
 170 complex was identified as an EBSA and provide a comprehensive summary in the table copied
 171 below from their report (Table 17), providing the rationale for why this complex was given such a
 172 designation. It is an excellent summary which is in sharp contrast with the description of these
 173 banks in the Draft OSW Report.

Table 17. Key features for the Emerald-Western-Sable Island Bank Complex EBSA. Abbreviations for DFO EBSA criteria are: U = Uniqueness, A = Aggregation, FC = Fitness Consequences, R = Resilience, N = Naturalness. Cells with an 'x' indicate that the features or characteristics meet DFO EBSA criteria. Blank cells indicate that these criteria are not met.

Feature or characteristic of the area	DFO Criteria				
	U	A	FC	R	N
Important habitat for haddock (summer/fall/spring) (Horsman and Shackell 2009, RV data). Known haddock spawning and nursery area (Frank et al. 2000, Ollerhead 2007). Emerald Bank and Western Bank have large areas of suitable spawning habitat (gravel or sand-gravel).		x	x		
Important habitat for Atlantic cod (COSEWIC-E) (Horsman and Shackell 2009). Recognized as a cod spawning area with large areas of suitable habitat. Western Bank defined as an important area of the central Scotian Shelf for larval cod (Reiss et al. 2000, Lochmann et al. 1997).		x	x		
Important habitat for silver hake (Horsman and Shackell 2009) with concentrations of silver hake eggs and larvae found in the summer (Rikhter et al. 2001).		x	x		
Important habitat for winter skate (COSEWIC-T) (summer/fall/spring) (Horsman and Shackell 2009).		x		x	
Important habitat for yellowtail flounder (summer/fall/spring) (Horsman and Shackell 2009, RV data).		x			
Atlantic herring are known to spawn in this area during the fall (Harris and Stephenson 1999).		x	x		
Area of concentration for the eggs and larvae of several species, including haddock, mackerel, pollock, silver hake, yellowtail (SSIP ¹ data). The area includes a partial gyre, which results in higher levels of retention of pelagic larvae and their food (Reiss et al. 2003). Western and Sable Island Bank were found to be areas of high larval fish diversity with higher levels of genus richness and abundance in all seasons compared to other parts of the Scotian Shelf (Shackell and Frank 2000).		x	x		
Area of high fish and invertebrate biomass (RV data).		x			
Area of high fish species richness (RV data). Large bank areas, such as Sable Island and Western Banks, were found to be areas of high adult fish diversity when compared with other smaller bank areas of the Scotian Shelf (Frank and Shackell 2001). Western Bank may have higher levels of invertebrate diversity, compared to other eastern Scotian Shelf banks (Henry et al. 2002). Greater species richness was attributed to greater habitat heterogeneity. High diversity of zooplankton species (Doherty and Horsman 2007).		x			
Area of high fish species evenness and ESW ² (Ward-Paige and Bundy 2016).	x	x			
Area of high invertebrate species richness, evenness, and ESW (Ward-Paige and Bundy 2016).	x	x			
Important habitat for seabirds (most functional guilds) (CWS data).		x			

Notes: ¹Scotian Shelf Ichthyoplankton Program; ²Exponential of Shannon-Wiener Index.

175 Pg. 131. The statement on this page sums things up quite succinctly – “no human activities that are
 176 incompatible with the conservation of the ecological components of interest may occur or be
 177 foreseeable within the area”. No reason was provided in the Draft OSW Report for why this was not
 178 a consideration in the PDA.

179 **Table 4.10. Marine Refuges and Fisheries Closure Areas in Nova Scotia**

Name	Area (kms ²)	Conservation Objective	Prohibited Activities
Western/Emerald Banks Conservation Area (restricted fisheries zone)	10,234	Supports productivity objectives for groundfish species of Aboriginal, commercial and/or recreational importance, particularly NAFO Division 4VW haddock. Manages the disturbance of benthic habitat that supports juvenile and adult haddock and other groundfish species.	All commercial and recreational fisheries using bottom-contact gear and/or gear known to interact with groundfish. No human activities that are incompatible with the conservation of the ecological components of interest may occur or be foreseeable within the area.

180

181 Pg 135 “It is difficult to summarize the commercial fisheries for several reasons:

182 “5. changes in abundance, location and interactions of target species resulting from overfishing
 183 and/or climate change.”

184 Climate change is a longer-term process (trends) whereas climate variability refers to short-term
 185 changes and this distinction was never made in the Draft OSW Report. Some ocean properties are
 186 more variable from year to year than others (e.g. sea surface vs bottom temperatures). Climate
 187 variability can result in changes in ocean conditions from one year to the next or be part of longer-
 188 term trend (often on the order of decades) associated with cooling and warming. The overlooked
 189 survey data has often been examined for changes on these different time scales ([https://www.dfo-
 190 mpo.gc.ca/csas-sccs/index-eng.htm](https://www.dfo-mpo.gc.ca/csas-sccs/index-eng.htm)).

191 More on the unspecified nature of “climate change”.

192 Pg. 115 “Development of large wind farms on the Scotian Shelf may add some challenges to the
 193 movements and behaviour of marine mammals, turtles, birds and fish because of vibrations or
 194 electromagnetic fields (EMFs) and could influence primary productivity as a result of changes in
 195 turbulent mixing of the water column. Such effects are likely to be minor in comparison with those
 196 caused by climate change. Nonetheless, our existing knowledge is still inadequate to assess in full
 197 the implications and potential consequences of OSW development in the region. A concentrated,
 198 coordinated effort to improve that knowledge is required.”

199

200 “Climate change, however, seems set to continue and may well accelerate”

201

202 There is absolutely no support (simply opinion of the authors) for the effects to be minor in
 203 comparison with those caused by climate change and furthermore, the time scale for climate is
 204 never specified (next year, next decade, next century?) and which physical components of the

205 marine environment will change or not. Generalizations about this topic are sweeping and largely
 206 unsupported.

207 Pg. 308 “The nature, timing and degree of the effects of climate are difficult to predict accurately ...”

208 Pg. 209 “The Committee is very cognisant of the many unknowns in the marine environment
 209 including the impact of climate change on oceanographic conditions”

210 Pg. 139. “As groundfish stocks collapsed, the whole fishery complex changed from one dominated
 211 by fin fish to one based primarily upon shellfish – in landings, but also particularly in value (DFO,
 212 2007, 2010; MacLean et al., 2013). Commercial landings of pelagic fish, for example, declined from
 213 > 200,000 tonnes in the 1970s to < 60,000 tonnes in 2015, while invertebrate landings rose from
 214 <25,000 to ~100,000 tonnes in the same period (Bernier et al., 2018, 2023). Despite regulatory
 215 actions intended to enable the recovery of previously important stocks, some have not recovered.
 216 In several cases, species that are adapted to cool water, e.g., Atlantic cod, might never recover if
 217 coastal waters continue to warm.”

218 There is no scientific support for the underlined statement (my underlining) and Atlantic cod are
 219 most abundant on the offshore banks – not the coastal waters. Virtually all the groundfish species
 220 on the eastern Scotian Shelf that were depleted have not been formerly reassessed by DFO since
 221 early 2010. Therefore, the present status for most of these stocks has not been formally reviewed
 222 but we have some indications from the DFO survey reports that improvements have occurred.

223 Pg. 205. “The Committee next identified primary constraints. These include the following:

- 224 •MPAs – the Gully, St. Ann’s Bank and the Laurentian Channel; •Critical Habitat – North Atlantic
- 225 right whale and northern bottlenose whale; •National Park Reserves – Sable Island National Park
- 226 Reserve; and •Marine Bird Sanctuaries – Big Glace Bay, Port Joli, Sable River, Port Herbert, Haley
- 227 Lake and Sable Island (See Figure 4.10).”

228 What happened to the Western/Emerald bank conservation area entry in Table 4.10? No reason
 229 given for not including it as a primary constraint.

230 Pg. 208

Table 6.1. Key Secondary Constraints

Valued Feature / Activity	Recommendations for Further Consideration
Significant Benthic Areas (SBA) and Ecologically and Biologically Significant Areas (EBSA), i.e., coral and sponge areas and sea pen areas (see Figure 4.11)	Coexistence may be possible. Avoidance of certain areas may be indicated at the project design stage which will be determined through engagement with DFO during the permitting process.
Important habitat for sensitive species, i.e., habitat for Species at Risk or important spawning areas (see Figure 4.11)	Coexistence may be possible with conditions to be determined at the project design stage through engagement with DFO during the permitting process.

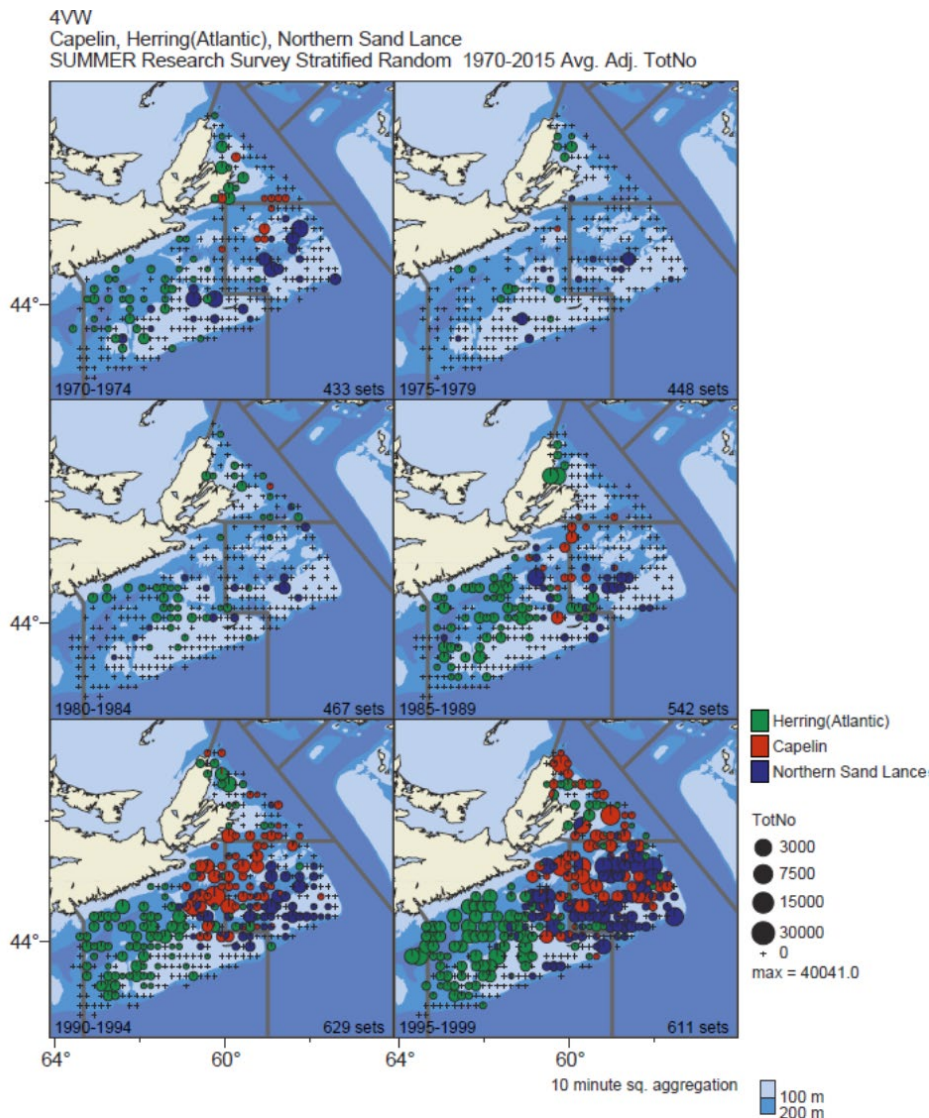
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232 Pg. 237 “A portion of the PDA falls within the Western/Emerald Banks Marine Refuge (WEBMR)
 233 which is designated as a Marine Refuge under the Fisheries Act. The refuge provides habitat for

234 regionally important groundfish and a complex benthic-shelf habitat that supports significant
 235 spawning and nursery ground for haddock (DFO, 2024). Prohibited activities within this area include
 236 all commercial and recreational fisheries activities that use bottom-contact gear, or that are known
 237 to interact with groundfish.”

238 This relates to the earlier point raised about the Western/Emerald conservation area.

239 One highly important prey fish species known as sand lance was never mentioned in the text of the
 240 report (in Tables 6.8, Appendix 4.4, 4.6) and as the name implies it is strongly associated with sandy
 241 bottoms where it buries itself during daylight and emerges at night for feeding. It is normally very
 242 abundant and a dominant prey item for most groundfish on the Scotian Shelf as well as many
 243 marine mammals (seals and whales) and seabirds. In Appendix 4.6a, sand lance was omitted from
 244 the description of the Emerald/Western/Sable Island bank complex. Why? Same could be said for
 245 capelin. Below is a previous figure I developed for the small pelagic species inhabiting the eastern
 246 Scotian Shelf. It shows the increasing abundance of three species from the summer survey in 5
 247 year time blocks.



249 Pg. 236 “Based on engagement feedback, a significant number of fishers and their associations
250 support OSW development on Western/Emerald Bank because the area is closed to all fishing that
251 uses bottom contact gear or gear known to interact with groundfish. Fishing activity is generally low
252 throughout the PDA; this was reinforced by the NSFAEE who identified large portions of the PDA as
253 “low conflict” areas and supports OSW development in the area. Conversely, the longline fishery
254 expressed reservations for the reasons expressed above, anticipating a loss of access due to
255 required gear setbacks, i.e., drifting fishing gear and loss of ability to fish within a certain distance of
256 the PFDA boundary. The concerns expressed by SPANS with respect to the Sable Island Bank
257 scallop resource also apply to Western/Emerald Bank; scallop fishing is viewed as an important
258 industry where bottom contact gear presents significant coexistence challenges with the OSW
259 industry.”

260 I was directly involved in the evaluation of the Emerald/Western bank closed area and it is
261 instructive to know the reasons for its establishment (Frank et al. 2000). The management objective
262 associated with the closure was to protect juvenile haddock (incoming recruits to the fishery) and
263 thereby allow the stock to rebuild. The threat to juvenile haddock was the mobile gear fleet who had
264 been discarding/dumping large quantities of small (juvenile) haddock that were bycatch in the
265 directed adult haddock fishery. The industry pressed for this regulation at the time (mid-1980s when
266 large year-classes of haddock were being produced) and the regulation was enacted in 1987 and in
267 1993 included the fixed gear sector who were targeting smaller haddock by reducing the hook sizes
268 on their baited longlines. As time passed and the haddock stock did not recover rapidly, most of
269 the interest/effort turned to fishing for other groundfish and invertebrates. There has been no formal
270 stock assessment of Div. 4VW haddock since 2004 and in that document, it is stated “the directed
271 fishery for 4TVW haddock was closed in 1993 and has not been re-opened in spite of some
272 rebuilding. Results show that both total and spawning biomass are near the long-term average.”
273 (DFO Res. Doc. 2004/106). For that matter most of the groundfish stocks that once supported large
274 commercial fisheries on the eastern Scotian Shelf have not been assessed for over a decade. The
275 last assessment of Div. 4VsW cod conducted in 2011 concluded that “the SSB of 4VsW cod
276 reached the lowest level observed in the 53-year record in 2003 at about 7,500 t. Recently, it has
277 rapidly grown to 64,000 t and is approaching the long-term mean (75,000 t).” (DFO Science Advisory
278 Report 2011/028).

279 Pg. 304 “Almost a century of fishing activity and management has provided a basic knowledge of
280 some of the pelagic species (especially fish) currently occurring in the RA Study Area. These data,
281 however, are limited in many respects: they do not cover all species; they are often limited to
282 seasonal information related to occurrence, fishing practices and commercial fishing priorities etc.
283 and the studies/monitoring activities do not extend uniformly across the Scotian Shelf (see 9.2.1
284 below). Furthermore, there are ongoing changes taking place within the pelagic community that
285 relate either to the effects of fishing pressure or to environmental changes – notably climate
286 change. In order to assess the potential effects of OSW development, these data need to be
287 augmented in time, frequency of monitoring and spatial coverage. An approach is outlined in
288 section 10.”

289 There is far more than a limited and basic knowledge as indicated in the many overlooked DFO
290 programs alluded to above – we know of historical and contemporary spawning locations, patterns
291 of larval drift and retention, stock structure based on genetic analyses, seasonal distribution and

292 abundance patterns, migration behaviour based on tagging, population dynamics and growth, etc.
293 This information is available in scientific publications in journals, technical documents, and other
294 publications. Unfortunately, none of it was reviewed in the Draft OSW Report giving the false
295 impression that the banks are understudied and by extension, ecologically unimportant.

296 The last sentence (my underlining) in the quote taken from page 304 of the Draft OSW Report serves
297 to underscore the lack of appreciation/knowledge regarding the monitoring effort that DFO has
298 expended for over 50+ years involving the assessment and research of fish and invertebrate species
299 on the Scotian Shelf. In addition, there has been past collaboration with university researchers and
300 graduate students either on major programs or particular species and stocks to further our
301 understanding of the production dynamics of the Scotian Shelf ecosystem.

302 Pg 305. "Since the collapse of the cod population and the shift towards a benthic-dominated
303 ecosystem, a significant portion of the total fishery output of the RA Study Area has been
304 comprised of benthic organisms, especially lobster, scallop, crab, shrimp and sea cucumber.
305 Consequently, these are the species that are of primary concern from a socioeconomic point of
306 view. Unfortunately, publicly available information about the production and harvesting of these
307 species is limited. In the information provided to the RA Committee by DFO, landings of benthic
308 organisms from large portions of the RA Study Area were excluded for privacy reasons. Requests for
309 more details from some of the companies involved received limited responses."

310 This seems odd that landings data were not available, but no details were provided regarding what
311 stock or species. Landings data are contained in the assessments of all the major invertebrate
312 fisheries on the eastern Scotian Shelf (shrimp, snow crab and other crab species, lobster, sea
313 cucumber). Given the lack of details of the request made by the committee it is impossible to
314 assess what really occurred and NAFO maintains a website where commercial data is readily
315 available.

316 Some additional concerns regarding the inadequacy of the Draft OSW Report.

317 It does not appear as though anyone has raised the issue related to the effect the OSW farms will
318 have on the scientific surveys DFO conducts each year and the impact it will have on future
319 resource assessments. The banks are sampled intensively each year with a bottom trawl and are
320 areas of high abundance at both adult and juvenile life stages. Partial or full exclusion from these
321 areas could lead to under-estimation of population abundance and incoming recruitment for many
322 key commercial species.

323 Offshore wind farms effects on marine environments have been heavily studied. Wind farms have
324 been operational in the waters off several European countries for more than 20 years and a large
325 body of research has been published on their effects on the biological component of the marine
326 environment. One would have expected that the draft report would have had a comprehensive
327 literature review of this active area of scientific research. In fact, several dozens (maybe hundreds)
328 of studies exist over the past two decades. These studies focus on the short- and inter-mediate
329 term impacts (5-10y) and not some unspecified time in the future as the draft report does. For
330 example, here are the findings of a recent study by Lloret et al. (2022). The authors concluded that
331 offshore wind farms (OWF) pose serious environmental risks to the Mediterranean Sea, OWF
332 models cannot be simply imported from the northern European seas to other seas, OWF should be

333 excluded from areas of high biodiversity and/or high valuable seascape, and OWF development
334 should be forbidden in or in the vicinity of Marine Protected Areas (MPAs).

335 Also of note is that the International Council for Exploration of the Seas (ICES) has a Working Group
336 on Offshore Wind Development and Fisheries (WGOWDF) which focuses on the interactions
337 between fisheries and offshore wind energy
338 (<https://www.ices.dk/community/groups/Pages/WGOWDF.aspx>). This WG has over 50 members
339 and has produced a couple of documents without any Canadian scientific participation.

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